

Message Text

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ACTION IO-06

INFO OCT-01 SS-14 ISO-00 SSO-00 NSCE-00 ARA-10 NEA-07
EA-06 AF-04 INR-05 CIAE-00 NSAE-00 PRS-01 SP-02
L-01 ACDA-10 TRSE-00 EB-04 H-01 INRE-00 PM-03
MCE-00 OES-02 DODE-00 /077 W
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 6881
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY BUCHAREST IMMEDIATE
AMEMBASSY CARACAS IMMEDIATE
AMEMBASSY ISLAMABAD IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY MOSCOW IMMEDIATE
AMEMBASSY NEW DELHI IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PANAMA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
USLO PEKING IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USUN 4264

LIMDIS

DEPT PASS ALL AFRICAN POSTS IMMEDIATE

E.O. 11652: GDS
TAGS: PORG, UNSC, SF
SUBJ: INFORMAL SECURITY COUNCIL CONSULTATIONS NOVEMBER 1
ON SOUTH AFRICA

REF: USUN 4230

1. SUMMARY. DURING INFORMAL SECURITY COUNCIL CONSULTATIONS
NOVEMBER 1 AFRICAN MEMBERS PROPOSED AMENDMENTS TO CANADIAN/FRG
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RESOLUTION (REFTEL). THESE AMENDMENTS ARE ESSENTIALLY A
REITERATION OF THE CONTROVERSIAL ASPECTS OF THE 3RD
AFRICAN DRAFT RESOLUTION (S/12311) REJECTED BY THE FIVE OCTOBER
31. FIVE HAVE SCHEDULED MEETING WITH AFRICAN MEMBERS OF SECURITY
COUNCIL 1030 NOVEMBER 2 AND HAVE AGREED TO REMAIN FIRM IN
OPPOSITION TO THE PROPOSED AMENDMENTS TO THE OPERATIVE
PARAGRAPHS OF THE CANADIAN/FRG DRAFT RESOLUTION. INFORMAL

SECURITY COUNCIL CONSULTATIONS HAVE BEEN TENTATIVELY SET FOR 1500 NOVEMBER 2. END SUMMARY.

2. INFORMAL CONSULTATIONS OF THE MEMBERS OF THE SECURITY COUNCIL PM NOVEMBER 1 OPENED WITH MAURITIUS (RAMPHUL), ON BEHALF OF AFRICAN MEMBERS OF THE SECURITY COUNCIL, PLACING BEFORE THE COUNCIL PROPOSED AMENDMENTS TO DRAFT RESOLUTION S/12433 (REFTEL) TABLED BY CANADA AND FRG 31 OCTOBER. THESE AMENDMENTS (SEE PARA 9) ESSENTIALLY CONTAIN THE CONTROVERSIAL ASPECTS OF THE 3RD AFRICAN DRAFT RESOLUTION (S/12311) REJECTED BY THE FIVE OCTOBER 31 (REFTEL). THE AMENDMENTS DO NOT INCLUDE THE ECONOMIC SANCTIONS CONTAINED IN THE 4TH AFRICAN DRAFT RESOLUTION (S/12312).

3. IN THE ENSUING DISCUSSION CANADA (BARTON) POINTED OUT THAT THE AMENDMENTS WERE SUBSTANTIALLY A REITERATION OF DRAFT RESOLUTION S/12311 REJECTED THE DAY BEFORE. HE THEN SUGGESTED THAT THE CURRENT CONSULTATIONS BE ADJOURNED IN ORDER TO ALLOW THE FIVE TO CONFER WITH THEIR GOVERNMENTS AND THAT INFORMAL CONSULTATIONS BE HELD THE FOLLOWING AFTERNOON.

4. AMB. LEONARD EXPRESSED AGREEMENT WITH BARTON'S ASSESSMENT OF THE AMENDMENTS AND NOTED THAT THE US GOVERNMENT HAD REJECTED THE VERY SAME PROPOSALS
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PREVIOUSLY AND THAT HE BELIEVED US WOULD ALSO REJECT THESE SO-CALLED NEW AMENDMENTS. HE FURTHER EXPRESSED HIS DISMAY THAT THE AFRICAN AMENDMENTS DO NOT SEEM TO REPRESENT A SERIOUS EFFORT TO RESOLVE THE CONTROVERSY AND TO ADOPT A MANDATORY ARMS EMBARGO. IN RESPONSE RAMPHUL (MAURITIUS) EMPHASIZED THAT THE AMENDMENTS DO IN HIS OPINION REPRESENT A SERIOUS EFFORT TO DRAFT A RESOLUTION WHICH WOULD BE MORE ACCEPTABLE TO THE WESTERN FIVE AND WHICH WOULD ALSO INCORPORATE THE SUBSTANCE DESIRED BY THE AFRICAN GROUP.

5. THE SC PRESIDENT (NOW KIKHIA OF LIBYA) SUBSEQUENTLY ADJOURNED THE MEETING AND TENTATIVELY SET INFORMAL CONSULTATIONS FOR 1500 NOVEMBER 2.

6. FOLLOWING THE CONCLUSION OF THE CONSULTATIONS, THE WESTERN FIVE MET AT USUN AND AGREED THAT THE FIVE SHOULD REMAIN FIRM IN OPPOSITION TO THE PROPOSED AMENDMENTS TO THE OPERATIVE PARAGRAPHS OF THE CANADIAN/ GERMAN DRAFT RESOLUTION. FIVE AGREED, HOWEVER, THAT SOME FLEXIBILITY COULD BE ADOPTED IN OUR PRESENTATION TO THE AFRICANS WITH REGARD TO THE PREAMBULAR

PARAGRAPHS PUT FORWARD BY THE AFRICANS. AN INFORMAL MEETING BETWEEN THE FIVE AND THE THREE AFRICAN MEMBERS OF THE SECURITY COUNCIL HAS NOW BEEN SCHEDULED AT THE FIVE'S REQUEST FOR 1030 NOVEMBER 2.

7. THE WORDING OF THE PROPOSED AMENDMENTS TO THE OPERATIVE PARAGRAPHS OF THE CANADIAN/FRG DRAFT RESOLUTION IS IN LARGE PART IDENTICAL TO THE WORDING OF THE LAST PREAMBULAR PARAGRAPH AND OPERATIVE PARAGRAPHS 2 AND 3(B) OF THE THIRD AFRICAN DRAFT RESOLUTION (S/12311). THUS THE PROBLEMS OF THE OTHER MEMBERS OF THE WESTERN FIVE WITH THE WORDING OF THESE AMENDMENTS ARE LARGELY THE SAME AS THE PROBLEMS WITH RESOLUTION S/12311. THE CONTENTIOUS AREAS AND OUR ASSESSMENT OF THE CURRENT POSITIONS OF

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THE OTHER MEMBERS OF THE FIVE ARE:
(A) DETERMINATION OF CHAPTER VII: UK, FRG, AND FRANCE SUPPORT DETERMINATION OF CHAPTER VII WHICH FINDS THAT THE ACQUISITION BY SOUTH AFRICA OF ARMS AND RELATED

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 4264

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MATERIAL CONSTITUTES A THREAT TO INTERNATIONAL PEACE AND SECURITY, BUT THEY OPPOSE A BROADER DETERMINATION WHICH FINDS THAT THE CURRENT SITUATION IN SOUTH AFRICA CONSTITUTES SUCH A THREAT. CANADA CAN SUPPORT THIS LATTER DETERMINATION.

(B) NUCLEAR COOPERATION: UK AND CANADA HAVE NO PROBLEM OPPOSING NUCLEAR COOPERATION. FRG AND FRANCE HAVE PROBLEMS BECAUSE OF EXISTING CONTRACTS.

(C) CONTRACTS: REVOCATION OF EXISTING CONTRACTS
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PRESENTS POLITICAL AND ECONOMIC PROBLEMS, ESPECIALLY FOR THE FRENCH;

(D) LICENSES: UK WOULD AGREE TO FORMULATION WHICH WOULD ELIMINATE NEW LICENSES. CANADA AND FRG WOULD SUPPORT SUCH A FORMULATION. FRANCE MUST SEEK INSTRUCTIONS. SUCH A FORMULATION WOULD NOT MEET AFRICAN DESIRE TO REVOKE ALL EXISTING LICENSES, BUT IT MIGHT HELP.

8. USUN WILL NEED NEW INSTRUCTIONS REGARDING ALL FOUR OF THE PROBLEM AREAS OUTLINED IN ABOVE PARA 7.

9. FOLLOWING IS TEXT OF AMENDMENTS, PROPOSED NOVEMBER 1 BY AFRICAN MEMBERS OF THE SECURITY COUNCIL, TO CANADIAN/FRG DRAFT RESOLUTION (S/12433):

QUOTE: BEGIN TEXT. AMENDMENTS TO THE DRAFT RESOLUTION SUBMITTED BY CANADA AND GERMANY, FEDERAL REPUBLIC OF PREAMBULAR PARAGRAPHS

DELETE FROM THE TEXT 2ND PARAGRAPH WHICH READS:

GRAVELY CONCERNED OVER THE SEVERE ACTS OF REPRESSION PERPETRATED BY THE SOUTH AFRICAN GOVERNMENT N 19 OCTOBER 1977 IN BANNING INDIVIDUALS AND ORGANIZATIONS OPPOSED TO APARTHEID AND STRUGGLING FOR SELF-DETERMINATION AND IN DETAINING LARGE NUMBERS OF PERSON WITHOUT TRIAL IN DISREGARD OF THEIR FUNDAMENTAL RIGHTS.

AND ADD AS 2ND, 3RD AND 4TH PARAGRAPHS, THE FOLLOWING:

RECOGNIZING THAT THE ARMS EMBARGO MUST BE STRENGTHENED AND UNIVERSALLY APPLIED, WITHOUT ANY RESERVATIONS OR QUALIFICATIONS WHATSOEVER, IN ORDER TO PREVENT A FURTHER AGGRAVATION OF THE

GRAVE SITUATION IN SOUTH AFRICA,
TAKING NOTE OF THE LAGOS DECLARATION FOR ACTION AGAINST
APARTHEID (S/12426),
GRAVELY CONCERNED THAT SOUTH AFRICA IS AT THE THRESHOLD OF
PRODUCING NUCLEAR WEAPONS,
OPERATIVE PARAGRAPHS
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THE PARAGRAPHS SHOULD BE RE-ARRANGED AS FOLLOWS AFTER SOME
ADDITIONS AND DELETIONS.

ACTING UNDER CHAPTER VII OF THE CHARTER OF THE UNITED NATIONS,
1. DETERMINES THAT THE MILITARY BUILD-UP AND PERSISTENT ACTS OF
AGGRESSION BY THE SOUTH AFRICAN RACIST REGIME AGAINST THE NEIGH-
BOURING STATES POSE A GRAVE THREAT TO THE SECURITY AND SOVEREIGNTY
OF INDEPENDENT AFRICAN STATES AND TO THE SECURITY OF THE GREAT
MAJORITY OF THE PEOPLE OF SOUTH AFRICA,
2. FURTHER DETERMINES, HAVING REGARD TO THE POLICIES AND ACTS
OF THE SOUTH AFRICAN GOVERNMENT, THAT THE SITUATION IN SOUTH
AFRICA CONSTITUTES A THREAT TO THE MAINTENANCE OF INTERNATIONAL
PEACE AND SECURITY;
3. DECIDES THAT ALL STATES SHALL CEASE FORTHWITH ANY PROVISION
OF ARMS TO SOUTH AFRICA, INCLUDING THE SALE AND TRANSFER OF ARMS,
AMMUNITION OF ALL TYPES, MILITARY VEHICLES, AND EQUIPMENT
AND MATERIAL FOR THE MANUFACTURE AND MAINTENANCE OF ARMS AND
AMMUNITION; PARAMILITARY POLICE EQUIPMENT; AND SPARE PARTS FOR
THE AFOREMENTIONED.
4. CALLS ON ALL STATES TO TAKE MEASURES TO REVOKE CONTRACTUAL
ARRANGEMENTS WITH SOUTH AFRICA AND ALL EXISTING LICENSES GRANTED
TO SOUTH AFRICA RELATING TO THE MANUFACTURE AND MAINTENANCE OF
ARMS, AMMUNITION OF ALL TYPES AND MILITARY EQUIPMENT AND
VEHICLES;
5. FURTHER DECIDES THAT ALL STATES SHALL REFRAIN FROM ANY CO-
OPERATION WITH THE SOUTH AFRICAN RACIST REGIME IN NUCLEAR
DEVELOPMENT;
6.. CALLS UPON ALL STATES NOT MEMBERS OF THE UNITED NATIONS TO
ACT STRICTLY IN ACCORDANCE WITH THE PROVISIONS OF THIS RESOLUTION;
7. REQUESTS THE SECRETARY-GENERAL TO REPORT TO THE COUNCIL ON
THE PROGRESS OF THE IMPLEMENTATION OF THIS RESOLUTION, THE
FIRST REPORT TO BE SUBMITTED NOT LATER THAN 1 MAY 1978;
8. DECIDES TO KEEP THIS ITEM ON ITS AGENDA FOR FURTHER ACTION,
AS APPROPRIATE, IN THE LIGHT OF DEVELOPMENTS.
END TEXT. UNQUOTE.
LEONARD

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Message Attributes

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